ATTENTION JENNIFER HANSEN: Case No. 30920 Ann Rivers

Dan Brady reported (Fri, 24 Aug at 11:29 AM) via Email

To: pdc@pdc.wa.gov

Jennifer –

I am responding to an email notice sent July 18, 2018 from the PDC to my client, Sen. Ann Rivers, regarding the above referenced case. I am forwarding to you a response sent in February of this year to Fox Blackhorn of your office regarding this matter.

I hope you find this information useful, and please contact me with any additional questions.

Dan Brady

Dan Brady Law

P.O. Box 31818 Bellingham, WA 98228

dan@danbradylaw.com |206-228-1213

From: Dan Brady <dan@danbradylaw.com> **Sent:** Tuesday, February 20, 2018 12:46 PM **To:** 'PDC Support' <pdc@pdc.wa.gov>

Subject: ATTENTION FOX BLACKHORN RE: Case No. 30920

Mr. Blackhorn -

I am responding on behalf of my client, Sen. Ann Rivers, to the email you sent below regarding alleged violations of RCW 42.17A by her campaign. I have attached here a Stipulation to Facts, Violations and Penalty dated December 5, 2016 as well as a Final Order entered into with the PDC December 21, 2016. These documents specifically address nearly every allegation by the Washington State Democratic Party and explain the circumstances of Sen. River's campaign during the time of the alleged violations.

I hope this information is useful to you. Please contact me with any questions.

Dan Brady

Dan Brady Law

P.O. Box 31818 Bellingham, WA 98228

dan@danbradylaw.com |206-228-1213

Begin forwarded message:

From: PDC Support < pdc @pdc.wa.gov > Date: February 8, 2018 at 7:05:33 PM PST

To: annrivers18@comcast.net

Subject: Re: PDC - Rivers, Ann: Alleged Violation of RCW 42.17A/235, .240 for failure to

timely file contribution and expenditure reports. (JAN 18)

Reply-To: PDC Support < pdc @pdc.wa.gov >

Hello Ann Rivers:

The Public Disclosure Commission received a complaint from the Washington State Democratic Party, which has been assigned to PDC Case Number 30920 . The Complaint alleges the following:

- Allegation One: Violation of RCW 42.17A.235 and RCW 42.17A.240 for failure to timely file C-4 expenditure reports.
- Allegation Two: Violation of RCW 42.17A.235 and RCW 42.17A.240 for failure to timely file C-3 contribution reports.

Please review the attached complaint and provide your response by **February 22, 2018.**

If you have any questions, or need additional time to respond, please reply to this email.

Thank you,

Micaiah Titus Ragins Compliance Coordinator Public Disclosure Commission pdc@pdc.wa.gov

1.360.753.1111

Please click **Reply when responding to this email

On Thu, 8 Feb at 7:02 PM, Annrivers 18 < annrivers 18@comcast.net> wrote:

- Allegation One: Violation of RCW 42.17A.235 and RCW 42.17A.240 for failure to timely file C-4 expenditure reports.
- Allegation Two: Violation of RCW 42.17A.235 and RCW 42.17A.240 for failure to timely file C-3 contribution reports.



STATE OF WASHINGTON PUBLIC DISCLOSURE COMMISSION

711 Capitol Way Rm. 206, PO Box 40908 • Olympia, Washington 98504-0908 • (360) 753-1111 • FAX (360) 753-1112

Toll Free 1-877-601-2828 • E-mail: pdc@pdc.wa.gov • Website: www.pdc.wa.gov

December 21, 2016

Sent electronically Dan Brady, legal counsel for Ann Rivers at "dan@danbradylaw.com"

Ann Rivers PO Box 957 LaCenter WA 98629

Subject: Final Order, Ann Rivers, PDC Case 15-94

Dear Senator Rivers:

Enclosed is a copy of the Public Disclosure Commission's (PDC) Final Order for PDC Case 15-94 concerning the complaint filed against Ann Rivers, an incumbent State Senator in the 18th Legislative District and a candidate seeking re-election to that office in 2016.

The Order and agreed upon Stipulation to Facts, Law and Penalty assessed a civil penalty of \$4,000 for violations of RCW 42.17A.235 and .240 of which \$3,000 is suspended on the following conditions:

- 1. Senator Rivers complies with all current PDC reporting obligations and pays the \$1,000 non-suspended portion of the penalty within 60 days.
- 2. Senator Rivers commits no further violations of RCW 42.17A or WAC 390 for a period of four years from the date of this Order.

In the event Senator Rivers fails to comply with any of the terms of the suspended penalty, the \$3,000 suspended portion of the penalty shall become due without any further action by the Commission.

The \$1,000 non-suspended portion of the penalty is due within 60 days or <u>not later than</u> <u>February 19, 2017.</u> The \$1,000 penalty payment should be made payable to the "WA STATE TREASURER", reference PDC Case 15-94, and mailed to the following address:

WA State Treasurer - Public Disclosure Commission Financial Office PO Box 41465 Olympia, WA 98504-1465

Thank you for your cooperation concerning this matter and your participation in the Commission enforcement hearing.

Ann Rivers Order Cover Letter PDC Case 15-94 Page 2

Please let me know if you need a hard copy mailed to you, or if you have any questions, please contact me at (360) 664-8854.

Sincerely,

Kurt Young

PDC Compliance Officer

Enclosures:

Final Order in Case No. 15-94



BEFORE THE PUBLIC DISCLOSURE COMMISSION OF THE STATE OF WASHINGTON

In re the Matter of Enforcement Action Against

PDC CASE NO. 15-094

2016 Ann Rivers Campaign,

FINAL ORDER

Respondent.

I. INTRODUCTION

This matter was heard by the Washington State Public Disclosure Commission (Commission) on December 8, 2016 at the Public Disclosure Commission Office, 711 Capitol Way, Room 206, Olympia, Washington 98504. The hearing was held pursuant to RCW 34.05, RCW 42.17A, and WAC 390-37. The proceeding was open to the public and recorded.

Commissioners Anne Levinson, Chair, John Bridges, Vice Chair (by phone), Katrina Asay and Jack Johnson were present. Kurt Young, Compliance Officer, presented the matter on behalf of Public Disclosure Commission Staff (Staff). Chad Standifer, Assistant Attorney General, was also present on behalf of Staff. Also present was Dan Brady who represented Respondent Senator Ann Rivers. Senator Ann Rivers appeared by phone.

The parties submitted to the Commission proposed Stipulations as to Jurisdiction, Facts, Violation and Penalty. The Commission determined that the Stipulations would be accepted without modification.

Based on those Stipulations, the Commission HEREBY ORDERS that the following Findings of Fact, Conclusions of Law, and Final Order of the Commission be entered:

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II. FINDINGS OF FACT

- 1. On September 12, 2013, Ann Rivers filed a Candidate Registration (C-1 report) declaring her candidacy for re-election to the office of State Senator in 2016 for the 18th Legislative District, selecting the Full Reporting option, listing Fred Rivers as Treasurer and CAM Consulting (CAM) as PDC Compliance. CAM has provided professional PDC compliance services to numerous candidates for the state legislature since 2003. Senator Rivers was first elected to the legislature as State Representative, Position No. 1 in the 18th Legislative District in 2010, and served one-term in the House before being elected to the Senate in 2012. CAM has provided PDC compliance services to Senator Rivers' various campaign committees from January 2010 through October 2014.
- 2. In December 2014, Senator Rivers discovered errors in CAM's PDC reporting on behalf of her 2016 State Senate campaign. Senator Rivers then ended the relationship with CAM and retained Liz Coleman to correct all errors and omissions with any PDC reports filed by the campaign during the election cycle and to fill all campaign PDC reports for the duration of the election cycle.
- 3. On January 8, 2015, Ann Rivers filed an amended C-1 report which still listed Fred Rivers as Treasurer, but included Liz Coleman as a "Ministerial Employee."
- 4. Ms. Coleman used bank and other records to reconstruct campaign contributions and expenditures, and amended various PDC C-3 and C-4 reports as appropriate. However, Ms. Coleman mistakenly only audited campaign records and filings from January 2014 forward, and Ms. Coleman's amended campaign filings did not reflect errors in prior filings that were subsequently carried forward.
- 5. After learning from the PDC that errors existed in filings prior to January 2014, Senator Rivers and Ms. Coleman again reconciled campaign revenue and expenditures and amended all appropriate reports.

6. Senator Rivers paid Ms. Coleman \$4,250.00 for her services in reconciling campaign records, amending all reports and filing reports through the remainder of the election cycle.

Allegation No. 1: Failure to timely file Monetary contribution reports (C-3 reports) (RCW 42.17A.235 and .240)

- 7. On February 20, 2015, the 2016 Ann Rivers Campaign (Campaign) filed 13 new C-3 reports and one amended C-3 report disclosing \$21,085.00 in monetary contributions that had been received by the Campaign during the period May 8 to December 9, 2014.
- 8. The C-3 reports submitted by the Campaign were filed between 63 and 246 days late, and more than a month after the 2015 Legislative session begin. The C-3 reports disclosed a number of the monetary contributions received by the Campaign were from corporations and organizations that employed a lobbyist in Washington or was from a political committee registered in Washington State.

Allegation No. 2: Failure to timely file C-4 reports (RCW 42.17A.235)

- 9. The Campaign failed to timely file a number of C-4 reports for calendar years 2014 and 2015, that included the initial C-4 reports for some months, and a number of amended C-4 reports for other months. Some of the 61 late filed C-4 reports disclosed total contributions that had been received by the 2012 Campaign, and when combined with the Campaign failed to properly carry forward previous expenditure totals from the last C-4 report, dramatically over-stated contribution by as much as \$182,000.00 as detailed under Allegation No. 3.
- 10. Those late filed C-4 reports submitted by the Campaign, amended and/or replaced previously disclosed contribution and expenditure information for calendar years 2014 and 2015. In some instances, the C-4 reports filed by the Campaign reported contribution or expenditure information that had not been disclosed on a prior C-4 report.

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Allegation No. 3: Failure to accurately disclose campaign contribution and expenditure totals and activities.

- 11. On February 10, 2015, the Campaign filed its initial March 2014 C-4 report, which incorrectly carried forward \$182,221.00 in contributions from the 2012 Campaign, and disclosed \$0 in total expenditures on line No. 10 of the C-4 report.
- 12. Staff reviewed and reconciled the Campaign filings and discovered that the "Final" 2012 Campaign C-4 report (filed September 12, 2013), disclosed \$182,221.00 in total contributions received, and \$182,221.00 in total expenditures.
- 13. The C-3 and C-4 reports were filed electronically by the 2016 Campaign using the Online Reporting of Campaign Activities (ORCA) software. It is not clear, but somehow the Campaign managed to carry forward the 2012 "Final" contribution totals of \$182,221.00 into 2016 Campaign contribution totals, but none of the 2012 expenditure totals.
- 14. The initial March 2014 C-4 report was filed 255 days late disclosing \$182,221.00 in contributions carried forward, that no new contributions had been received or expenditures made, listed \$0 in total expenditures made, with a cash on hand balance of \$182,221.00.
- 15. Based on staff's review and reconciliation, the February 2014 C-4 report filed by the Campaign should have carried forward \$7,050.00 in total contributions received on Line No. 1, and \$6,548.00 in total expenditures made on Line No. 10. The Campaign continued to file C-4 reports that included the Final 2012 contribution totals on the C-4 totals filed for the remainder of 2014, all of calendar year 2015, and into January of 2016.
- 16. During the period April 1, 2014 through January 31, 2016, whenever the Campaign received new contributions for the 2016 election cycle, they were added on the C-4 reports to the 2012 contribution totals, which significantly over reported total contributions received. Since the C-4 reports filed by the Campaign during this timeframe failed to carry forward any of the expenditure totals from the prior C-4 reports and each C-4 report began with \$0 expenditures on Line No. 10 so the cash on hand balance was over-stated even more.

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The Campaign filed numerous new and amended C-4 reports, that included

1	NOTICE: <u>RECONSIDERATION</u> PURSUANT TO THE PROVISIONS OF RCW 34.05.470 AND WAC 390-37-150 YOU
2	MAY FILE A PETITION FOR RECONSIDERATION WITH THE PDC WITHIN TWENTY-ONE (21) DAYS FROM THE DATE THIS FINAL ORDER IS SERVED UPON YOU. ANY
3	REQUEST FOR RECONSIDERATION MUST STATE THE SPECIFIC GROUNDS FOR THE RELIEF REQUESTED. PETITIONS MUST BE DELIVERED OR MAILED TO THE
4	WASHINGTON STATE PUBLIC DISCLOSURE COMMISSION, 711 CAPITOL WAY, ROOM 206, BOX 40908, OLYMPIA WA 98504-0908.
5	
6	NOTICE: <u>PETITION FOR JUDICIAL REVIEW</u> YOU HAVE THE RIGHT TO APPEAL THIS FINAL ORDER TO SUPERIOR COURT,
7	PURSUANT TO THE PETITION FOR JUDICIAL REVIEW PROVISIONS OF RCW 34.05.542. ANY PETITION FOR JUDICIAL REVIEW OF THIS FINAL ORDER
8	MUST BE FILED WITH THE COURT AND ALSO SERVED UPON BOTH THE COMMISSION AND THE OFFICE OF THE ATTORNEY GENERAL WITHIN THIRTY
9	(30) DAYS AFTER THE DATE THIS FINAL ORDER IS SERVED UPON YOU.
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BEFORE THE PUBLIC DISCLOSURE COMMISSION OF THE STATE OF WASHINGTON

In the Matter of Enforcement Action Against:

Ann Rivers

PDC Case 15-94

STIPULATION AS TO FACTS, VIOLATIONS AND PENALTY

Respondent.

I. INTRODUCTION

The parties to this Stipulation, namely, the Public Disclosure Commission Staff, through its Executive Director, Evelyn Fielding Lopez, and Respondent Ann Rivers, submit this Stipulation as to Facts, Violations and Penalty in this matter. The parties agree that the Commission has the authority to accept, reject or modify the terms of this Stipulation. The parties further agree that in the event that the Commission suggests modification to any term of this agreement, each party reserves the right to reject that modification. In the event either party rejects a modification, this matter will proceed to hearing before the Commission.

II. JURISDICTION

The Public Disclosure Commission has jurisdiction over this proceeding pursuant to RCW 42.17A, the state campaign finance and disclosure laws; RCW 34.05, the Administrative Procedure Act; and WAC 390.

III. FACTS

1. On September 12, 2013, Ann Rivers filed a Candidate Registration (C-1 report) declaring her candidacy for re-election to the office of State Senator in 2016 for the 18th Legislative District, selecting the Full Reporting option, listing Fred Rivers as Treasurer and CAM Consulting (CAM) as PDC Compliance. CAM has provided professional PDC compliance services to numerous candidates for the state legislature since 2003. Senator Rivers was first elected to the legislature as State Representative, Position No. 1 in the 18th Legislative District in 2010, and served one-term in the House before being elected to the Senate in 2012. CAM has provided PDC

- compliance services to Senator Rivers' various campaign committees from January 2010 through October 2014.
- 2. In December 2014, Senator Rivers discovered errors in CAM's PDC reporting on behalf of her 2016 State Senate campaign. Senator Rivers then ended the relationship with CAM and retained Liz Coleman to correct all errors and omissions with any PDC reports filed by the campaign during the election cycle and to file all campaign PDC reports for the duration of the election cycle.
- 3. On January 8, 2015, Ann Rivers filed an amended C-1 report which still listed Fred Rivers as Treasurer, but included Liz Coleman as a "Ministerial Employee" when she and checked Box #6 on the form.
- 4. Ms. Coleman used bank and other records to reconstruct campaign contributions and expenditures, and amended various prior PDC C-3 and C-4 reports as appropriate. However, Ms. Coleman mistakenly only audited campaign records and filings from January 2014 forward, and Ms. Coleman's amended campaign filings did not reflect errors in prior filings that were subsequently carried forward.
- 5. After learning from the PDC that errors existed in filings prior to January 2014, Senator Rivers and Ms. Coleman again reconciled campaign revenue and expenditures and amended all appropriate reports.
- 6. Sen. Rivers paid Ms. Coleman \$4,250 for her services in reconciling campaign records, amending all reports, and filing reports through the remainder of the election cycle.

Allegation No.1: Failure to timely file Monetary contribution reports (C-3 reports) (RCW 42.17A.235 and .240)

- 7. On February 10, 2015, the 2016 Ann Rivers Campaign (Campaign) filed 13 new C-3 reports, and one amended C-3 report disclosing \$21,085 in monetary contributions that had been received by the Campaign during the period May 8 to December 9, 2014.
- 8. The C-3 reports submitted by the Campaign were filed between 63 and 246 days late, and more than a month after the 2015 Legislative session began. The C-3

reports disclosed a number of the monetary contributions received by the Campaign were from corporations and organizations that employed a lobbyist in Washington or was from a political committee registered in Washington State.

Allegation No. 2: Failure to timely file C-4 reports (RCW 42.17A.235)

- 9. The Campaign failed to timely file a number of C-4 reports for calendar years 2014 and 2015, that included the initial C-4 reports for some months, and a number of amended C-4 reports for other months. Some of the 61 late filed C-4 reports disclosed total contributions that had been received by the 2012 Campaign, and when combined with the Campaign failed to properly carrying forward previous expenditure totals from the last C-4 report, dramatically over-stated contributions by as much as \$182,000 as detailed under Allegation No. 3.
- 10. Those late filed C-4 reports submitted by the Campaign, amended and/or replaced previously disclosed contribution and expenditure information for calendar years 2014 and 2015. In some instances, the C-4 reports filed by the Campaign reported contribution or expenditure information that had not been disclosed on a prior C-4 report.

Allegation No. 3: Failure to accurately disclose campaign contribution and expenditure totals and activities

- 11. On February 10, 2015, the Campaign filed its initial March 2014 C-4 report, which incorrectly carried forward \$182,221 in contributions from the 2012 Campaign, and disclosed \$0 in total expenditures on line No. 10 of the C-4 report.
- 12. Staff reviewed and reconciled the Campaign filings and discovered that the "Final" 2012 Campaign C-4 report (filed September 12, 2013), disclosed \$182,221 in total contributions received, and \$182,221 in total expenditures.
- 13. The C-3 and C-4 reports were filed electronically by the 2016 Campaign using the Online Reporting of Campaign Activities (ORCA) software. It is not clear, but somehow the Campaign managed to carry forward the 2012 "Final" contribution totals of \$182,221 into the 2016 Campaign contribution totals, but none of the 2012 expenditure totals.

- 14. The initial March 2014 C-report was filed 255 days late disclosing \$182,221 in contributions carried forward, that no new contributions had been received or expenditures made, listed \$0 in total expenditures made, with a cash on hand balance of \$182,221.
- 15. Based on staff's review and reconciliation, the February 2014 C-4 report filed by the Campaign should have carried forward \$7,050 in total contributions received on Line No. 1, and \$6,548 in total expenditures made on Line No. 10. The Campaign continued to file C-4 reports that included the Final 2012 contribution totals on the C-4 totals filed for the remainder of 2014, all of calendar year 2015, and into January of 2016.
- 16. During the period April 1, 2014 through January 31, 2016, whenever the Campaign received new contributions for the 2016 election cycle, they were added on the C-4 reports to the 2012 contribution totals, which significantly over-reported total contributions received. Since the C-4 reports filed by the Campaign during this timeframe failed to carry forward any of the expenditure totals from the prior C-4 reports and each C-4 report began with \$0 expenditures on Line No. 10 so the cash on hand balance was over-stated even more.
- 17. The Campaign filed numerous new and amended C-4 reports, that included three to six new or amended C-4 reports being filed for each month. Each of C-4 reports disclosing differing contribution, expenditure, or outstanding liabilities information than what was disclosed on the initial C-4 report, the prior amendment, or the most recent C-4 filing.
- 18. No evidence was found that Ann Rivers or her Campaign intentionally filed inaccurate or misleading C-4 reports with the PDC.
- 19. Senator Rivers warrants that all errors and omissions that are the subject of this enforcement action have been corrected.

IV. STATUTORY AND RULE AUTHORITY

RCW 42.17A.235 and 240 require candidates to timely file accurate and complete reports of contribution and expenditure activities undertaken by the campaign. Under the full reporting option, until five months before the general election, C-4 reports are required monthly when contributions or expenditures exceed \$200 since the last report.

V. VIOLATIONS

Based on the Stipulation of Facts set forth above, Respondent Ann Rivers that she (and/or her Campaign) violated RCW 42.17A.235 and .240 by:

- A. Failing to timely file Monetary Contribution reports (C-3 reports) and Campaign Summary Contribution and Expenditure reports (C-4 reports) for calendar years 2014 and 2015 disclosing contribution and expenditure activities undertaken for the 2016 election cycle.
- B. Inaccurately filing C-4 reports that over-reported the total Contributions and Cash on hand balances, and under-reported total expenditures on C-4 reports filed by the Campaign by more than \$182,000.

VI. PENALTY

- 1. Based upon the Stipulation of Facts and Violations set forth above, Respondent Ann Rivers agrees to pay a total civil penalty of \$4,000 of which \$3,000 is suspended on the following conditions:
 - A. Senator Rivers pays the \$1,000 non-suspended portion of the penalty within 60 days of receiving this Order.
 - B. Senator Rivers commits no further violations of RCW 42.17A or WAC 390 for four years from the date of the Order.
 - C. In the event Senator Rivers fails to meet any of the terms of the suspended penalty, the suspended portion of the penalty (\$3,000) shall become due without any further intervention of the Commission.

2. Respondent Ann Rivers affirms her intention to comply in good faith with the provisions of RCW 42.17A in the future.

Evelyn Flelding Lopez, Executive Director Public Disclosure Commission

Senator Ann Rivers

12/5/2016 Date Signed

Date Signed