

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26

**BEFORE THE PUBLIC DISCLOSURE COMMISSION OF THE STATE OF WASHINGTON**

**IN THE MATTER OF  
ENFORCMENT ACTION AGAINST:**

**Port of Seattle Commissioners:**

Tom Albro, Case No. 14-006  
John Creighton, Case No. 15-032  
Courtney Gregoire, Case No. 15-033  
Stephanie Bowman, Case No. 15-034,

**Respondents.**

Nos. 14-006, 15-032, 15-033 and 15-034

**FINAL ORDER OF THE PUBLIC  
DISCLOSURE COMMISSION**

**I. INTRODUCTION**

This matter came before the Washington State Public Disclosure Commission ("PDC") for hearing on February 26, 2015 at the PDC Office, 711 Capitol Way, Room 206, Olympia, Washington 98504. The hearing was held pursuant to RCW 34.05, 42.17A, and WAC 390-37. The proceedings were open to the public and recorded.

Commissioners Grant Degginger, Chair, Katrina Asay, Vice Chair, Amit Ranade, Anne Levinson, and John Bridges were present. Assistant Attorney General Chad Standifer represented the PDC Staff. Attorney Robert Klein represented Respondent Tom Albro. Attorney Keith Scully represented Respondent John Creighton. Attorney Rebecca Roe represented Respondents Courtney Gregoire and Stephanie Bowman.

Each of the Respondents was present for the hearing and testified on their own behalf. Further, Jane Kilburn, Port of Seattle Director of Tourism Development/Acting Director of

1 Public Affairs testified on behalf of Respondents. PDC Acting Deputy Director Tony Perkins  
2 testified for PDC Staff.

3 The PDC had before it the following materials: Notice of Administrative Charges;  
4 Stipulation As To Facts; PDC Staff's Prehearing Brief; Respondent Albro's Prehearing Brief;  
5 Respondents Gregoire and Bowman's Prehearing Brief; Respondent Creighton's Joinder In  
6 Other Respondents' Prehearing Briefs And Additional Argument; PDC Staff Exhibits 1-13;  
7 Stipulation of Facts – Stephanie Bowman; Respondent Albro Exhibits A-D; Respondent  
8 Creighton Exhibits A-II; and Comparables.

9 The hearing concerned allegations that Respondents violated RCW 42.17A.555 by using  
10 or authorizing the use of Port of Seattle facilities to play recorded audio messages over the  
11 public address system at Seattle-Tacoma International Airport.

12 After reviewing the record, listening to testimony, and considering argument, the  
13 Commission determines that the Notice of Administrative Charges against Respondents Albro  
14 (No. 14-006), Creighton (No. 15-032), Gregoire (No. 15-033), and Bowman (No. 15-034) should  
15 be dismissed.

## 16 II. FINDINGS OF FACTS

- 17 1. All facts contained in the Stipulation as to Facts will be designated Findings of Facts  
18 Nos. 1 through 24 and incorporated by reference here.
- 19 25. The Commission finds that the four recorded audio messages at issue were not developed  
20 or used for the purpose of assisting any campaign, including those of Respondents.
- 21 26. The Commission finds that Respondents developed and recorded the audio messages as  
part of the normal and regular conduct of their duties as Port of Seattle Commissioners.

## 22 III. CONCLUSIONS OF LAW

- 23 1. The Commission has jurisdiction to hear this matter pursuant to RCW 42.17A.755.
- 24 2. RCW 42.17A.555 provides:
- 25 No elective official nor any employee of his or her office nor any person  
26 appointed to or employed by any public office or agency may use or authorize  
the use of any of the facilities of a public office or agency, directly or indirectly,  
for the purpose of assisting a campaign for election of any person to any office or

1 for the promotion of or opposition to any ballot proposition. Facilities of a public  
2 office or agency include, but are not limited to, use of stationery, postage,  
3 machines, and equipment, use of employees of the office or agency during  
4 working hours, vehicles, office space, publications of the office or agency, and  
5 clientele lists of persons served by the office or agency. However, this does not  
6 apply to the following activities:

7 (1) Action taken at an open public meeting by members of an elected  
8 legislative body or by an elected board, council, or commission of a special  
9 purpose district including, but not limited to, fire districts, public hospital  
10 districts, library districts, park districts, port districts, public utility districts,  
11 school districts, sewer districts, and water districts, to express a collective  
12 decision, or to actually vote upon a motion, proposal, resolution, order, or  
13 ordinance, or to support or oppose a ballot proposition so long as (a) any required  
14 notice of the meeting includes the title and number of the ballot proposition, and  
15 (b) members of the legislative body, members of the board, council, or  
16 commission of the special purpose district, or members of the public are afforded  
17 an approximately equal opportunity for the expression of an opposing view;

18 (2) A statement by an elected official in support of or in opposition to any  
19 ballot proposition at an open press conference or in response to a specific inquiry;

20 (3) Activities which are part of the normal and regular conduct of the office or  
21 agency.

22 (4) This section does not apply to any person who is a state officer or state  
23 employee as defined in RCW 42.52.010.

24 3. The PDC Staff has the burden of proving a violation of RCW 42.17A.555 by a  
25 preponderance of the evidence.

26 4. The PDC unanimously concludes that PDC Staff did not meet its burden of proving that  
Respondents violated RCW 42.17A.555 by using public facilities to support any  
campaign.

#### IV. ORDER

The Notices of Administrative Charges in matters Nos. 14-006, 15-032, 15-033 and  
15-034 are dismissed.

//

//

//

//

//

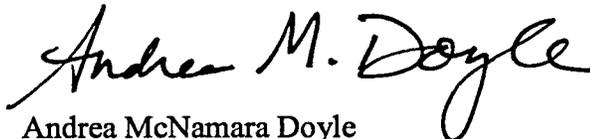
//

1 The Executive Director is authorized to enter this order on behalf of the Commission.

2 So ORDERED this 12<sup>th</sup> day of March, 2015

3  
4 WASHINGTON STATE PUBLIC  
DISCLOSURE COMMISSION

5 FOR THE COMMISSION:

6 

7 Andrea McNamara Doyle  
8 Executive Director

9 *Attachments: Stipulation as to Facts*

10 *Copy of this Order to:*

11 Tom Albro, Respondent  
12 Robert Klein, Counsel for Respondent Albro  
13 John Creighton, Respondent  
14 Keith Scully, Counsel for Respondent Creighton  
15 Courtney Gregoire, Respondent  
16 Stephanie Bowman, Respondent  
17 Rebecca Roe, Counsel for Respondents Gregoire and Bowman

18 NOTICE: RECONSIDERATION

19 PURSUANT TO THE PROVISIONS OF RCW 34.05.470 AND WAC 390-37-150 YOU MAY  
20 FILE A PETITION FOR RECONSIDERATION WITH THE PDC WITHIN TWENTY-ONE  
21 (21) DAYS FROM THE DATE THIS FINAL ORDER IS SERVED UPON YOU. ANY  
22 REQUEST FOR RECONSIDERATION MUST STATE THE SPECIFIC GROUNDS FOR  
23 THE RELIEF REQUESTED. PETITIONS MUST BE DELIVERED OR MAILED TO THE  
24 WASHINGTON STATE PUBLIC DISCLOSURE COMMISSION, 711 CAPITOL WAY,  
25 ROOM 206, BOX 40908, OLYMPIA WA 98504-0908.

26 NOTICE: PETITION FOR JUDICIAL REVIEW

YOU HAVE THE RIGHT TO APPEAL THIS FINAL ORDER TO SUPERIOR COURT,  
PURSUANT TO THE PETITION FOR JUDICIAL REVIEW PROVISIONS OF RCW  
34.05.542. ANY PETITION FOR JUDICIAL REVIEW OF THIS FINAL ORDER MUST BE  
FILED WITH THE COURT AND ALSO SERVED UPON BOTH THE COMMISSION AND  
THE OFFICE OF THE ATTORNEY GENERAL WITHIN THIRTY (30) DAYS AFTER THE  
DATE THIS FINAL ORDER IS SERVED UPON YOU.