

**BEFORE THE PUBLIC DISCLOSURE COMMISSION
OF THE STATE OF WASHINGTON**

In the Matter of Enforcement Action
Against:

Mike Campbell

Respondent.

Case No. ~~12-145~~ 14-022 (TP)

STIPULATION AS TO FACTS,
VIOLATION AND PENALTY

The parties to this Stipulation, namely, the Public Disclosure Commission Staff, through its Executive Director, Andrea McNamara Doyle, and Respondent Mike Campbell, through his attorney, Michael Gawley, submit this Stipulation as to Facts, Violations and Penalty in this matter. The parties agree that the Commission has the authority to accept, reject or modify the terms of this Stipulation. The parties further agree that in the event that the Commission suggests modification to any term of this agreement, each party reserves the right to reject that modification. In the event either party rejects a modification, this matter will proceed to hearing before the Commission.

JURISDICTION

The Public Disclosure Commission has jurisdiction over this proceeding pursuant to RCW 42.17A, the Public Disclosure Act; RCW 34.05, the Administrative Procedure Act; and WAC 390.

FACTS

1. In the March 10, 2009 special election, Spokane School District 81 (Spokane Schools) held a maintenance and operations replacement levy election and a bond election. The levy and bond propositions were assigned Proposition No. 1 and Proposition No 2., respectively. Proposition 1 and Proposition 2 were approved by more than 60% of voters participating in the election.
2. In the November 8, 2011 general election, Deana Brower was a candidate for School Director for Spokane School District 81. Ms. Brower was elected to the school board in that election.

3. In the winter preceding the March 10, 2009 special election, Respondent Mike Campbell held a teaching position as Applied Tech Department Lead for Lewis & Clark High School. Mr. Campbell also held his position during the summer preceding the November 8, 2011 general election.
4. At 12:02 pm on Friday, January 30, 2009, Mr. Campbell used his Spokane Schools email address to send an email to Rebecca Franklin, a Teacher at Sacajawea Middle School while on paid agency time. In his email, Ms. Campbell discussed planning for a meeting before school the following Tuesday, February 3, 2009. As planned by Mr. Campbell, the meeting would include a presentation on “the value of passing the bond/levy,” and would also include the assignment of campaign tasks, including circulation of endorsement sheets, writing letters to the editor or postcards, sign waving, and phone banking to “pro-education voters,” to be conducted at Spokane Education Association offices.
5. At 12:27 pm on Friday, January 30, 2009, Mr. Campbell used his Spokane Schools email address to send a second email planning the February 3, 2009 campaign meeting to Paula Ronhaar, principal of Sacajawea Middle School, while on paid agency time.
6. At 9:54 am on Monday, June 6, 2011, while on paid agency time, Mr. Campbell used his Spokane Schools email address to reply to an email sent by Mike Miller, a teacher at Shadle Park High School, regarding a plan to introduce school board candidate Deana Brower to Spokane Education Association members at a series of “meet and greet” events held before the school day. In his response to Mr. Miller, Mr. Campbell stated, “*Sounds good to me. Be looking for a more complete response from my personal email to yours. Since we are talking about [political] stuff I feel better about doing it on our personal emails. Suffice to say here that I think this idea is a great one because it accomplishes several things at the same time.*”

STATUTORY AND RULE AUTHORITY

7. **RCW 42.17.130** (effective January 1, 2012, codified as **RCW 42.17A.555**) states: No elective official nor any employee of his [or her] office nor any person appointed to or employed by any public office or agency may use or authorize the use of any of the facilities of a public office or agency, directly or indirectly, for the purpose of assisting a campaign for election of any person to any office or for the promotion of or opposition to any ballot proposition. Facilities of a public office or agency include, but are not limited to, use of

stationery, postage, machines, and equipment, use of employees of the office or agency during working hours, vehicles, office space, publications of the office or agency, and clientele lists of persons served by the office or agency. However, this does not apply to the following activities:

(1) Action taken at an open public meeting by members of an elected legislative body or by an elected board, council, or commission of a special purpose district including, but not limited to, fire districts, public hospital districts, library districts, park districts, port districts, public utility districts, school districts, sewer districts, and water districts, to express a collective decision, or to actually vote upon a motion, proposal, resolution, order, or ordinance, or to support or oppose a ballot proposition so long as (a) any required notice of the meeting includes the title and number of the ballot proposition, and (b) members of the legislative body, members of the board, council, or commission of the special purpose district, or members of the public are afforded an approximately equal opportunity for the expression of an opposing view;

(2) A statement by an elected official in support of or in opposition to any ballot proposition at an open press conference or in response to a specific inquiry;

(3) Activities which are part of the normal and regular conduct of the office or agency.

8. **WAC 390-03-273** states: Normal and regular conduct of a public office or agency, as that term is used in the proviso to RCW 42.17.130, means conduct which is (1) lawful, i.e., specifically authorized, either expressly or by necessary implication, in an appropriate enactment, and (2) usual, i.e., not effected or authorized in or by some extraordinary means or manner. No local office or agency may authorize a use of public facilities for the purpose of assisting a candidate's campaign or promoting or opposing a ballot proposition, in the absence of a constitutional, charter, or statutory provision separately authorizing such use.

VIOLATION

Based on the Stipulation of Facts set forth above, Respondent Mike Campbell stipulates to a violation of RCW 42.17.130 for his three uses of the district email system as described herein.

PENALTY

Based upon the stipulated facts and violations set forth above, Respondent Mike Campbell agrees to pay a total civil penalty of \$500, with \$300 suspended on the following conditions:

1. Respondent is not found to have committed further violations of RCW 42.17A within four years from the date of the entry of the Commission's Final Order in this matter;

2. Payment of the non-suspended portion of the penalty (\$200) is made within 30 days from the date of entry of the Commission's Final Order in this matter.

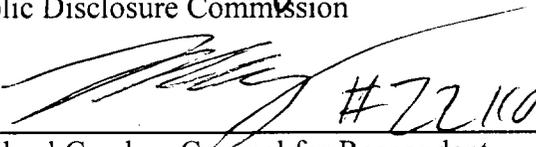
In the event that Respondent fails to meet either of these terms, the suspended portion of the penalty shall become due without any further intervention of the Commission.

Respondent Mike Campbell re-affirms his intention to comply in good faith with the provisions of RCW 42.17A in the future.



Andrea McNamara Doyle, Executive Director
Public Disclosure Commission

2/19/14
Date Signed



Michael Gawley, Counsel for Respondent
Mike Campbell

1/27/14
Date Signed